#### EPA ENFORCEMENT ACCOUNTS RECEIVABLE CONTROL NUMBER FORM

#### TO BE FILLED OUT BY ORIGINATING OFFICE:

(Attach a copy of the final order and transmittal letter to Defendant/Respondent)

This form was originated by: Christine Convery	<u>May 26, 2011</u>
Name of Contact person	Date
in the Pesticides/Asbestos Programs Branch (3LC62)	at 215-814-2249
Office	Phone number
Non-SF Jud. Order/Consent	X Administrative Order/
Decree. DOJ COLLECTS	Consent Agreement. FMD COLLECTS PAYMENT
SF Jud. Order/Consent	
Decree. FMD COLLECTS	
This is an original debt	This is a modification
Name of Person and/or Company/Municipality making the	payment
Baltimore Hebrew Congregation	
The Total Dollar Amount of Receivable\$3702.00	
·	ich schedule of amounts and respective due dates)
The Case Docket Number <u>TSCA-03-2011-0195</u>	
The Site-Specific Superfund Acct. Number N/A	
The Designated Regional/HQ Program Office Pesticides/As	
TO BE FILLED OUT BY LOCAL FINANCIAL MANA	AGEMENT OFFICE:
The IFMS Accounts Receivable Control Number	
If you have any questions call:	
Name of Contact	Date
in the Financial Management Office, phone number:	
MIDICIAL ODDEDS: Copies of this form with an attac	hed copy of the front page of the final judicial order should
be mailed to:	ned copy of the from page of the that <u>Judicial</u> order should
1. Rosemarie Paceco	2. Originating Office (ORC)
Environmental Enforcement Section	3. Designated Program Office
Lands Division, Room 130044	0. 4 <b>g</b>
1425 New York Avenue, N.W.	
Washington, D.C. 20005	
ADMINISTRATIVE ORDERS: Copies of this form wit order should be sent to:	h an attached copy of the front page of the <u>administrative</u>
1. Originating Office	2. Designated Program Office
3. Regional Hearing Clerk	4. Regional Counsel

### BEFORE THE UNITED STATES ENVIRONMENTAL PROTECTION AGENCY Region III 1650 Arch Street

Philadelphia, Pennsylvania 19103-2029

IN RE:

Baltimore Hebrew Congregation 7401 Park Heights Avenue Baltimore, MD 21208

Docket No: TSCA-03-2011

Consent Agreement

Respondent

#### CONSENT AGREEMENT

#### I. Preliminary Statement

This Consent Agreement ("CA"), issued under the authority set forth in sections 16 and 207 of TSCA, 15 U.S.C. §§ 2615 and 2647, is entered into, through delegation, by the Director, Land and Chemicals Division, U.S. Environmental Protection Agency - Region III ("EPA" or "Complainant") and Baltimore Hebrew Congregation. This CA includes the assessment of a civil penalty against Baltimore Hebrew Congregation ("Respondent"), because it is a local education agency liable for violations which occurred at the Baltimore Hebrew Congregational Day School located at 7401 Park Heights Avenue, in Baltimore, MD (the "Facility"), pursuant to the Toxic Substances Control Act ("TSCA"), Subchapter II (the Asbestos Hazard Emergency Response Act or "AHERA") 15 U.S.C. §§ 2641 to 2656; and the Consolidated Rules of Practice Governing the Administrative Assessment of Civil Penalties and the Revocation/Termination or Suspension of Permits ("Consolidated Rules of Practice"), 40 C.F.R Part 22, with specific reference to the provisions set forth at 40 C.F.R. §§ 22.13(b) and 22.18(b)(2) and (3).

This Consent Agreement and the accompanying Final Order (collectively referred to herein as the "CAFO") address violations by Respondent of AHERA and the federal regulations implementing AHERA as set forth at 40 C.F.R. Part 763 Subpart E, and resolve Complainant's civil claims against Respondent arising from the violations alleged herein.

#### II. General Provisions

- 1. For the purpose of this proceeding only, Respondent admits the jurisdictional allegations set forth in this CAFO.
- 2. Except as provided in paragraph 1, above, Respondent neither admits nor denies the specific factual allegations and conclusions of law set forth in this CAFO.
- 3. Respondent agrees not to contest EPA's jurisdiction with respect to the execution of this CA, the issuance of the accompanying Final Order, or the enforcement of the CAFO.
- 4. For the purposes of this proceeding only, Respondent hereby expressly waives its right to a hearing on any issue of law or fact set forth in this CA and any right to appeal the accompanying Final Order.
- 5. Respondent shall not deduct for civil taxation purposes the civil penalty specified in this CAFO.
- 6. Section 22.13(b) of the Consolidated Rules of Practice provides that where the parties agree to settlement of one or more causes of action before the filing of a complaint, a proceeding may be simultaneously commenced and concluded by

- the issuance of a consent agreement and final order.
- 7. By signing this CA, Respondent certifies to EPA that, upon investigation and to the best of its knowledge, the Facility is in compliance with the provisions of the Asbestos Hazard Emergency Response Act ("AHERA"), Subchapter II of TSCA, 42 U.S.C. §§ 2641-2656, and regulations promulgated thereunder.
- 8. Respondent consents to the issuance of this CAFO and agrees to comply with its terms.
- 9. Respondent shall bear its own costs and attorney's fees.
- 10. Nothing in this CAFO shall relieve Respondent of its obligation to comply with all applicable federal, state, and local laws and regulations.
- 11. By signing and executing this CA, Respondent certifies that it has already spent one thousand four hundred ninety eight dollars (\$1,498) since the Maryland Department of the Environment's ("MDE") February 24, 2009 inspection, for purposes of complying with Subchapter II of TSCA and the regulations promulgated thereunder, in accordance with \$ 207(a) of TSCA, 15 U.S.C. § 2647(a), and that Respondent has provided Complainant with all supporting cost documentation and information.
- 12. This CAFO shall apply to and be binding upon the EPA, Respondent, and the officers, directors, successors, and assigns of Respondent.

#### III. EPA's Findings of Fact and Conclusions of Law

13. Complainant has determined that Respondent has violated requirements of TSCA and the federal regulations implementing AHERA set forth at 40 C.F.R. Part 763, Subpart E.

In accordance with the Consolidated Rules of Practice as set forth at 40 C.F.R. §§ 22.13(b)

- and 22.18(b)(2) and (3), Complainant alleges the following findings of fact and conclusions of law.
- 14. Respondent is the "Local Education Agency" ("LEA") as that term is defined under Section 202(7) of TSCA, 15 U.S.C. § 2642(7) and 40 C.F.R. § 763.83, because it is the owner of a nonpublic, non-profit elementary, or secondary school building, including the Facility, and as such, is responsible for ensuring that the Facility is in compliance with the requirements of ΛHERA.
- 15. The Facility is a "school" as that term is defined at Section 202(12) of TSCA, 15 U.S.C. § 2642(12) and 40 C.F.R. § 763.83.
- 16. The Facility is a "school building" as that term is defined at Section 202(13) of TSCA, 15 U.S.C. § 2642(13) and 40 C.F.R. § 763.83.

#### COUNT I

- 17. The allegations contained in Paragraphs 1 through 16 are incorporated herein by reference.
- 18. 40 C.F.R. § 763.85(b)(1) requires that at least once every 3 years after a management plan is in effect, each Local Education Agency shall conduct a reinspection of all friable and nonfriable known or assumed asbestos containing building materials ("ACBM") in each school building that they lease, own, or otherwise use as a school building.
- On February 24, 2009, MDE's duly authorized inspector conducted an inspection at the Facility.
- 20. During the inspection, MDE's inspector discovered that the LEA had failed to conduct

- 3 year reinspections of the school building since May 2, 1991 as required by the regulations.
- 21. By failing to conduct 3 year reinspections, the Respondent violated the requirements of 40 C.F.R. § 763.85(b)(1) at the school building.

#### COUNT II

- 22. The allegations contained in Paragraphs 1 through 21 are incorporated herein by reference.
- 23. 40 C.F.R. § 763.93(g)(4) states, in pertinent or part, that: "...at least once each school year, the [LEA] shall notify in writing, the parent, teacher, and employee organizations of the availability of management plans and shall include in the management plan a description of the steps taken to notify such organizations, and a dated copy of the notification."
- 24. During the February 24, 2009 inspection, the MDE inspector found that the Respondent failed to provide, at least once each school year, written notification of the availability of the Facility's management plan, to parent, teacher, and employee organizations, and to include in the management plan a description of the steps taken to notify each such organization, and a dated copy of each such notification.
- 25. By failing to provide the annual written notification since the date the school began operating, Respondent violated 40 C.F.R. § 763.93(g)(4) and Section 207(a)(3) of TSCA, 15 U.S.C. § 2647(a)(3).

#### IV. Settlement Recitation

26. Based on the above Findings of Fact and Conclusions of Law, EPA concludes that Respondent is liable for a civil penalty pursuant to Section 207(a) of TSCA, 15 U.S.C.

- § 2647(a), for Respondent's TSCA violations. In full settlement of the violations alleged in this Consent Agreement, in consideration of each provision of this Consent Agreement and the accompanying Final Order, and pursuant to Sections 207(a) and (c) of TSCA, 15 U.S.C. § 2647 (a) and (c), and other relevant factors, Complainant and Respondent have determined that a civil penalty of five thousand two hundred dollars (\$5200) is appropriate.
- The aforesaid assessed penalty is based upon EPA's consideration of a number of factors, including, but not limited to, the statutory factors set forth in Section 207(c) of TSCA, 15 U.S.C. § 2647 (c), i.e., the significance of the violation, the culpability of the violator, and the ability of the violator to continue to provide educational services to the community. These factors were applied to the particular facts and circumstances of this case with specific reference to EPA's Interim Final Enforcement Response Policy for the Asbestos Hazard Emergency Response Act ("ERP"), dated January 31, 1989, adjusted for inflation pursuant to 40 C.F.R. § 19.
- 28. Respondent certifies that it has already spent one thousand four hundred ninety eight (\$1,498) dollars since MDE's February 24, 2009 inspection to comply with Subchapter II of TSCA. Therefore, pursuant to sections 16(a)(2)(C) and 207(a) of TSCA, 15 U.S.C. §§ 2615(a)(2)(C) and 2647(a), EPA agrees to the remittance of one thousand four hundred ninety eight (\$1,498) dollars of the civil penalty assessed against the Respondent.
- 29. Respondent consents to the assessment of a five thousand two hundred (\$5,200) dollar civil penalty with a cash component of three thousand seven hundred and two (\$3,702) dollars.

30. Within thirty (30) calendar days after the effective date of this CAFO, Respondent shall pay the cash component of the civil penalty by cashier's check or certified check, electronic wire transfer, Automated Clearinghouse, or online. All checks shall be made payable to "United States Treasury" and shall be mailed to the attention of US Environmental Protection Agency, Fines and Penalties, Cincinnati Finance Center, PO Box 979077, St. Louis, MO 63197-9000. (Fedex and other non-U.S. Postal Service express mail deliveries shall be sent to U.S. Bank, Government Lockbox 979077, 1005 Convention Plaza, Mail Station SL-MO-C2GL, St. Louis, MO 63101.) All payments made by check also shall reference the above case caption and docket number, TSCA-03-2011-0195. Questions regarding payments made by check should be directed to Eric Volck 513-487-2105. All electronic wire transfer payments shall be directed to the Federal Reserve Bank of New York, ABA No. 021030004, Account 68010727, SWIFT address FRNYUS33, 33 Liberty Street, New York, NY 10045 (Field Tag 4200 of the Fedwire message should read "D 68010727 Environmental Protection Agency"). All Automated Clearinghouse or REX payments shall be directed to United States Treasury REX/ Cashlink ACH Receiver ABA No. 051036706, Account 310006, Environmental Protection Agency, CTX Format Transaction Code 22 - Checking. Physical location of U.S. Treasury facility is 5700 Rivertech Court, Riverdale, MD 20737. Questions regarding payments made through the Automated Clearinghouse should be directed to John Schmid at 202-874-7026 or REX, 1-866-234-5681. The online payment option can be accessed at www.pay.gov/paygov and by entering "sfo 1.1" in the search field, open and complete the form. At the same time that any payment is made, copies of any corresponding check, or written notification confirming any electronic wire transfer,

- Automated Clearninghouse, or online payment shall be mailed to Lydia A. Guy. Regional Hearing Clerk (3RC00), U.S. EPA, Region III, 1650 Arch Street, Philadelphia, Pennsylvania 19103-2029 and to Christine Convery, Case Development Officer (3LC62), Land and Chemicals Division, U.S. Environmental Protection Agency, Region III, 1650 Arch Street, Philadelphia, Pennsylvania 19103-2029.
- 31. Pursuant to 31 U.S.C. § 3717 and 40 C.F.R. § 13.11, EPA is entitled to assess interest and late payment penalties on outstanding debts owed to the United States and a charge to cover the costs of processing and handling a delinquent claim, as more fully described below. Accordingly, Respondent's failure to make timely payment or to comply with the conditions in this Consent Agreement and Final Order shall result in the assessment of late payment charges including interest, penalties, and/or administrative costs of handling delinquent debts. Interest on the civil penalty assessed in this CAFO will begin to accrue on the date that a copy of this CAFO is mailed or hand-delivered to Respondent. However, EPA will not seek to recover interest on any amount of the civil penalty that is paid within thirty (30) calendar days after the date on which such interest begins to accrue. Interest will be assessed at the rate of the United States Treasury tax and loan rate in accordance with 40 C.F.R. § 13.11(a). The costs of the Agency's administrative handling of overdue debts will be charged and assessed monthly throughout the period the debt is overdue. 40 C.F.R. § 13.11(b). Pursuant to Appendix 2 of EPA's Resources Management Directives - Cash Management, Chapter 9, EPA will assess a \$15.00 administrative handling charge for administrative costs on unpaid penalties for the first thirty (30) day period after the payment

is due and an additional \$15.00 for each subsequent thirty (30) days the penalty remains unpaid. A penalty charge of six percent per year will be assessed monthly on any portion of the civil penalty which remains delinquent more than ninety (90) calendar days. 40 C.F.R. § 13.11(c). Should assessment of the penalty charge on the debt be required, it shall accrue from the first day payment is delinquent. 31 C.F.R. § 901.9(d).

#### V. Reservation of Rights

This CAFO resolves only the civil claims for the specific violations alleged in this CAFO. EPA reserves the right to commence action against any person, including Respondent, in response to any condition which EPA determines may present an imminent and substantial endangerment to the public health, public welfare, or the environment. In addition, this settlement is subject to all limitations on the scope of resolution and to the reservation of rights set forth in Section 22.18(c) of the Consolidated Rules of Practice. Further, EPA reserves any rights and remedies available to it under Subchapter II of TSCA, 15 U.S.C. §§ 2641 to 2656, the regulations promulgated thereunder, and any other federal laws or regulations for which EPA has jurisdiction, to enforce the provisions of this CAFO, following its filing with the Regional Hearing Clerk.

#### VI. Effective Date

33. The effective date of this CAFO is the date on which the Final Order is filed with the Regional Hearing Clerk pursuant to the Consolidated Rules of Practice.

#### VII. Execution

The undersigned representative of Respondent certifies that he or she is fully authorized by

Respondent to execute this Consent Agreement and to legally bind Respondent to this Consent

Agreement.

Respondent:

As. Jo Ann Windman, Chief Executive

Baltimore Hebrew Congregation

For Complainant:

U.S. EPA, Region 3

Accordingly I hereby recommend that the Regional Administrator or his designee issue the Final Order attached hereto.

Abraham Ferdas, Director

Land and Chemicals Division

## UNITED STATES ENVIRONMENTAL PROTECTION AGENCY REGION III

#### 1650 Arch Street Philadelphia, Pennsylvania 19103-2029

Subject: Toxic Substances Control Act

Baltimore Hebrew Congregation/Docket No. TSCA-03-2011-0195

Consent Agreement and Final Order

From: Marcia Mulkey, Regional Counsel

Office of Regional Counsel (3RC00)

Abraham Ferdas, Director

Land and Chemicals Division (3LC00

To: Renée Sarajian, Regional Judicial Officer

Office of Regional Counsel (3RC00)

The attached Consent Agreement has been negotiated pursuant to the Consolidated Rules of Practice Governing the Administrative Assessment of Civil Penalties, and the Revocation/Termination or Suspension of Permits ("Consolidated Rules"), 40 C.F.R. Part 22, with specific reference to 40 C.F.R. § 22.13(b) and .18(b)(2), in settlement of alleged violations of the Toxic Substances Control Act ("TSCA"), 15 U.S.C. §§ 201 et seq., by the Baltimore Hebrew Congregation. A civil penalty of five thousand two hundred dollars (\$5,200) with a cash component of three thousand seven hundred dollars (\$3,700) has been calculated in accordance with the statutory factors of TSCA Section 207(c) and EPA's "Interim Final Enforcement Response Policy for AHERA", dated January 31, 1989, as supplemented by the "Gravity Based Penalty Matrices for Violations, which occur after January 30, 1997, for AHERA Interim Final ERP" effective January 30, 1997, and EPA's September 21, 2004 "Modifications to EPA Penalty Policies to Implement the Civil Monetary Inflation Rule (Pursuant to the Debt Collection Improvement Act of 1996, Effective Date: October 1, 2004)". TSCA Section 207(a) provides that any civil penalty under AHERA from a local education agency ("LEA") be reduced by the LEA's costs spent complying with AHERA requirements. The LEA in this case documented that it has spent one thousand four hundred ninety eight dollars (\$1,498) in costs following MDE's February 24, 2009, inspection to comply with AHERA and, therefore, the cash component of the five thousand two hundred dollars (\$5,200) civil penalty is three thousand seven hundred and two dollars (\$3,702). This is consistent with the "Assessing Administrative Civil Penalties Against an LEA" section of the 1989 Interim Final Enforcement Response Policy for AHERA.

We concur with the terms of the attached Consent Agreement and we recommend that you sign the Final Order, in accordance with the Consolidated Rules at 40 C.F.R. § 22.18(b)(3).

cc: Ms. Jo Ann Windman, Chief Executive Baltimore Hebrew Congregation

## BEFORE THE UNITED STATES ENVIRONMENTAL PROTECTION AGENCY REGION III

#### 1650 Arch Street Philadelphia, Pennsylvania 19103-2029

IN RE:

Baltimore Hebrew Congregation : Docket No. TSCA-03-2011-0195

7401 Park Heights Avenue :

Baltimore, MD 21208

: Final Order

**Facility** 

#### FINAL ORDER

The undersigned accepts and incorporates into this Final Order by reference all provisions set forth in the foregoing Consent Agreement.

NOW, THEREFORE, IT IS HEREBY ORDERED THAT, pursuant to Sections 16 and 207 of the Toxic Substances Control Act ("TSCA"), 15 U.S.C. §§ 2615 and 2647, and 40 C.F.R. § 22.18(b)(3) of the Consolidated Rules of Practice, Respondent is assessed a civil penalty of five thousand two hundred (\$5,200) dollars with a cash component of three thousand seven hundred and two (\$3,702) dollars. In accordance with Section 207(a) of TSCA, 15 U.S.C. § 2647(a), EPA agrees to the remittance of one thousand four hundred ninety eight (\$1,498) dollars of the civil penalty assessed against the Respondent, therefore, one thousand four hundred ninety eight (\$1,498) dollars of the civil penalty assessed against the Respondent is hereby remitted. The effective date of this Final Order is the date that it is filed with the Regional Hearing Clerk.

9/19/11 Date

Renée Sarajian

Regional Judicial Officer

U.S. Environmental Protection Agency, Region III

Package received 129 RJO 01 9/15/11

# BEFORE THE UNITED STATES ENVIRONMENTAL PROTECTION AGENCY REGION III 1650 Arch Street Philadelphia, Pennsylvania 19103

IN RE:

: Docket No. TSCA-03-2011-0195

Baltimore Hebrew Congregation

7401 Park Heights Ave. Baltimore, MD 21208

Consent Agreement and

Final Order

Respondent

#### **CERTIFICATE OF SERVICE**

I, the undersigned, hereby certify that, on the date provided below, the original and one true and correct copy of the foregoing Consent Agreement and Final Order were hand-delivered to and filed with the Regional Hearing Clerk (3RC30), U.S.EPA - Region III, 1650 Arch Street, Philadelphia, PA, 19103-2029 and that true and correct copies were served regular U.S. Mail upon the following person:

Jo Ann Windman, Chief Executive Baltimore Hebrew Congregation 7401 Park Heights Ave. Baltimore, MD 21208

Date: 9/22/11

Ms. Christine Convery

Pesticides/ Asbestos Enforcement Officer

U.S. EPA - Region III